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Message Text

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50
ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 MC-02 NSCE-00 DODE-00 SS-20 NSC-07

CIAE-00 PM-07 INR-11 L-03 ACDA-19 NSAE-00 PA-04

RSC-01 PRS-01 SP-03 TRSE-00 SAJ-01 AEC-11 AECE-00

SCI-06 OMB-01 OIC-04 SAM-01 NEA-14 CU-05 H-03 SSO-00

INRE-00 USIE-00 EURE-00 DRC-01 /165 W
---------- 020379
O R 041315Z SEP 74
FM USMISSION NATO
TO SECSTATE WASHDC IMMEDIATE 7384
INFO USMISSION GENEVA IMMEDIATE
USNMR SHAPE
USCINCEUR
USLOSACLANT
USDOCOSOUTH
CINCLANT

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 4740

E.O. 11652: GDS
TAGS: PFOR, NATO
SUBJECT: CSCE: NEW REVISION OF IS PAPER ON CBMS

GENEVA FOR CSCE DEL

REF: USNATO 4730

FOLLOWING IS TEXT OF IS RE-DRAFT OF PAPER ON CBMS, REFLECTING POLADS SEPTEMBER 3 MEETING (REFTEL). REQUEST INSTRUCTIONS IN TIME FOR SEPTEMBER 5 MORNING MEETING OF POLADS WITH CSCE EXPERTS.

BEGIN TEXT

1. AT ITS MEETING ON 19TH JULY THE COUNCIL DECIDED THAT FURTHER STUDIES ON CONFIDENCE-BUILDING MEASURES BE CONFIDENTIAL

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CARRIED OUT IN BRUSSELS AND INSTRUCTED THE POLITICAL COMMITTEE TO PURSUE ITS CONSIDERATION OF THE OUTSTANDING ISSUES.

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2. IN COMPLIANCE WITH THE COUNCIL'S DECISION, THE POLITICAL COMMITTEE DISCUSSED IN A SERIES OF MEETINGS THOSE ASPECTS OF CBMS DESERVING FURTHER HARMONISATION WITHIN NATO. ITS FINDINGS WERE CONSIDERED BY THE CSCE EXPERTS AT THEIR MEETING AT NATO HEADQUARTERS ON 5TH SEPTEMBER, 1974.

3. ON THE GENERAL OBJECTIVES PURSUED BY ALLIED MEMBER COUNTRIES, THE COMMITTEE AGREED THAT THESE COULD BE BETTER ACHIEVED IF AN AGREEMENT ON CBMS INCLUDED ACCEPTANCE OF THE FOLLOWING CRITERIA:

(I) THE PURPOSES OF THE CSCE COULD NOT BE MET WITHOUT PARTICIPATING GOVERNMENTS ACQUIRING GREATER CONFIDENCE IN EACH OTHER'S MILITARY INTENTIONS AND ACTIVITIES;

(II) THE PARTICIPATING STATES EXPRESS THE CLEAR POLITICAL INTENTON TO GIVE EFFECT TO PRECISE CONFIDENCE-BUILDING MEASURES;

(III) SUCH CONFIDENCE-BUILDING MEASURES SHOULD BE OF A KIND WHICH PARTICIPATING GOVERNMENTS WILL IN FACT PUT INTO EFFECT, THUS STRIKING A FAIR BALANCE BETWEEN THEORY AND PRACTICE.

4. THE COMMITTEE FELT THAT IN DISCUSSING CBMS, ALLIED NEGOTIATORS IN GENEVA SHOULD BEAR IN MIND THAT:

- ALL PARTICIPANTS SHOULD BE INVOLVED IN THE IMPLEMENTATION OF THE MEASURES AND BE ABLE TO BENEFIT;

- THE ARRANGEMENTS IN EUROPE FOR THE AREA OF APPLICATION SHOULD NOT BE DISCRIMINATORY;

- THE ARRANGEMENTS SHOULD NOT BE SUCH AS TO CONTRADICT THE PRINCIPLE THAT PRIOR NOTIFICATION SHOULD COVER THE AREA MEN-
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TIONED IN PARAGRAPH 5(A) BELOW AND INVOLVE ALL PARTICIPANTS;

- THERE SHOULD BE NO ARRANGEMENTS WHICH /BY DISTINGUISHING BETWEEN CERTAIN TYPES OR LEVELS OF MILITARY MANOEUVRES, NATIONAL OR MULTI-NATIONAL/ COULD ENABLE PARTICIPATING STATES TO EXCLUDE NOTIFICATION OF A MANOEUVRE OF POLITICAL OR MILITARY SIGNIFICANCE;

- DUE ACCOUNT SHOULD BE TAKEN OF THE INTERESTS OF NEUTRAL AND NON-ALIGNED PARTICIPANTS TO THE CSCE;

PLUS

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EITHER

/ALLIED PARTICIPANTS WISH TO SATISFY LEGITIMATE NEUTRAL AND NON-ALIGNED ASPIRATIONS BUT IN A WAY CONSISTENT WITH NATO MEMBERS' OWN SECURITY AND THE NATURE OF THE CSCE/

OR

/ THE ALREADY AGREED TEXT ON MILITARY VISIT EXCHANGES SEEMS TO BE THE ONLY ADDITIONAL CBM LIKELY TO BE ACCEPTABLE TO THE WARSAW PACT AND THE ALLIANCE HAS NO DIRECT INTEREST IN PRESSING ANY OF THE NEUTRAL PROPOSALS STILL ON THE TABLE./

OR

/ALLIED PARTICIPANTS WISH TO SATISFY LEGITIMATE NEUTRAL AND NON-ALIGNED ASPIRATIONS BUT IN A WAY CONSISTENT WITH NATO MEMBERS' OWN SECURITY AND THE NATURE OF THE CSCE. HOWEVER, THE ALREADY AGREED TEXT ON MILITARY VISIT EXCHANGES SEEMS TO BE THE ONLY ADDITIONAL CBM LIKELY TO BE ACCEPTABLE TO THE WARSAW PACT, AND THE ALLIANCE HAS NO DIRECT INTEREST IN PRESSING ANY OF THE NEUTRAL PROPOSALS STILL ON THE TABLE./

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INRE-00 USIE-00 EURE-00 DRC-01 /165 W
---------- 020604
O R 041315Z SEP 74
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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 4740

5. AS REGARDS THE SPECIFIC OBJECTIVES, THE COMMITTEE

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AGREED ON THE FOLLOWING REQUIREMENTS:

(A) AN AGREEMENT ON PRIOR NOTIFICATION OF MANOEVRES
WHICH WOULD INVOLVE ALL PARTICIPANTS IN NOTIFYING ALL
OTHER PARTICIPANTS OF THE POLITICALLY AND MILITARILY
SIGNIFICANT NATIONAL OR MULTI-NATIONAL MANOEUVRES WHICH TAKE
PLACE /IN EUROPE/ IN THE RELEVANT AREA/;
PLUS
EITHER
/IN THE CASE OF THE SOVIET UNION ONLY A PART OF ITS TERRITORY
WOULD BE INVOLVED BUT IT MUST BE A SIGNIFICANT ONE/;

OR

/AN AREA ENCOMPASSING ALL OF EUROPE BUT LIMITED IN THE USSR
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TO A BAND OF ..... /(AND EXCLUDING THE
MEDITERRANEAN SEA)/ WOULD BEMOST LIKELY OF ACCEPTANCE BY ALL
PARTICIPANTS BUT MUST BEFORMULATED WITH SPECIAL CONCERN FOR THE
NEEDS OF THE NATO FLANK STATES. AN ANNOUNCEMENT TIME OF ..... A
THRESHOLD IN THE ..... RANGE WOULD BE REALISTIC/(1)(2)
---
(1) THE STATUS OF ALLIED AGREEMENT ON THE FIGURES WHICH HAVE
BEEN LEFT BLANK WILL BE BRIEFED ORALLY BY THE CHAIRMAN.
(2) THE UNITED STATES DELEGATION HAS CIRCULATED ON
19TH AUGUST A PAPER CONTAINING AN ILLUSTRATIVE DRAFT TEXT
OF A FINAL CSCE DOCUMENT.

OR
/THE AREA WOULD ENCOMPASS ALL OF EUROPE /(AND EXCLUDE THE
MEDITERRANEAN SEA)/, BUT WOULD, IN THE CASE OF THE USSR, BE
LIMITED TO A SIGNIFICANT BAND OF TERRITORY THE EXTENT OF WHICH
HAS BEEN AGREED UPON IN THE COMMITTEE; SPECIAL CARE SHOULD BE
TAKEN OF THE NEEDS OF THE NATO FLANK STATES. AN ANNOUNCEMENT
TIME AND A THRESHOLD IN THE SIZE OF THE MANOEUVRES TO BE
NOTIFIED HAVE ALSO BEEN
/AGREED UPON/ IN THE COMMITTEE/(2)
PLUS

/WITH THE AIM OF INCREASING CONFIDENCE FURTHER AND WITH DUE
REGARD TO RECIPROCITY, THE PARTICIPATING STATES MIGHT ALSO NOTIFY
OTHER PARTICIPATING STATES NEAR THE AREA OF ACTIVITY OF SMALLER-
SCALE MILITARY MANOEUVRES/

PLUS

THERE SHOULD BE NO COMMITMENT TO NOTIFY SEPARATE AIR AND NAVAL
MANOEUVRES /BUT THERE SHOULD BE A CLAUSE IN WHICH IT IS RECOGNISED
THAT PRIOR NOTIFICATION WOULD CONTRIBUTE TO CONFIDENCE BUILDING
AND WOULD ENCOURAGE PARTICIPATING STATES TO NOTIFY SUCH
MANOEUVRES/(1);

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(1) REFERENCE IS MADE TO THE NORWEGIAN DRAFT COMPROMISE PROPOSAL.

(B) /AN AGREEMENT ON PRIOR NOTIFICATION OF MOVEMENTS IN WHICH IT IS RECOGNISED THAT NOTIFICATION WOULD CONTRIBUTE TO CONFIDENTIAL

CONFIDENCE-BUILDING AND WHICH WOULD ENCOURAGE, THOUGH NOT COMMIT, PARTICIPATING STATES TO NOTIFY/

OR

/IN ACCORDANCE WITH THE HELSINKI RECOMMENDATIONS, THE FINAL CSCE DOCUMENT SHOULD STATE THAT THE QUESTION OF THE PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENTS HAS BEEN CAREFULLY STUDIED BUT SHOULD NOT CONCLUDE OR IN ANY WAY INDICATE THAT MEASURES ON THIS SUBJECT ARE PRACTICABLE AT THIS TIME;/

PLUS

THERE SHOULD BE NO COMMITMENT TO STUDY THE SUBJECT FURTHER AFTER THE CONFERENCE. /BUT THIS POSSIBILITY SHOULD BE LEFT OPEN/(1);

(C) AN AGREEMENT ON EXCHANGE OF OBSERVERS WHICH WOULD ENCOURAGE PARTICIPATING STATES TO INVITE SUCH OBSERVERS AND TO BE HELPFUL IN PROVIDING FACILITIES FOR THEM. THE TEXT ON EXCHANGE OF OBSERVERS WHICH WAS AGREED IN GENEVA ON 25TH JULY PROVIDES A SUITABLE BASIS FOR THE DEVELOPMENT OF THE PRACTICES AND MODALITIES OF EXCHANGES. /HOWEVER, IN ORDER TO ENSURE THAT THESE PRACTICES AND MODALITIES DEVELOP IN A WAY FAVOURABLE TO ALL, NATO SHOULD UNDERTAKE AN INTERNAL STUDY TO DETERMINE THE FACILITIES AND CONDITIONS ALLIED GOVERNMENTS SHOULD PROVIDE AND EXPECT./

6. /THE COMMITTEE HAS ALSO CONSIDERED THE SELF-RESTRAINT ISSUE IN THE PREAMBULAR FORM AS FAVOURED BY MOST DELEGATIONS./

OR

/THE COMMITTEE CONSIDERS THAT THE FORMULA FOR A PREAMBULAR PARAGRAPH ON THE SELF-RESTRAINT ISSUE IS THE MAXIMUM ACCEPTABLE TO THE ALIANCE./

7. THE POLITICAL COMMITTEE RECOGNISED THAT ANY COMMITMENT ON CBMS UNDERTAKEN BY PARTICIPANTS TO THE CSCE WOULD NOT HAVE LEGAL FORCE. HOWEVER, THE COMMITTEE FELT THAT WHILE SOME MEASURES (E.G. EXCHANGE OF OBSERVERS, EXCHANGE OF MILITARY VISITS) COULD BE IMPLEMENTED ON A PURELY VOLUNTARY BASIS, THERE CONFIDENTIAL

SHOULD BE A FIRM POLITICAL COMMITMENT TO PRIOR NOTIFICATION OF

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POLITICALLY AND MILITARILY SIGNIFICANT
MANOEUVRES.

8. FINALLY THE COMMITTEE SUGGESTED THAT ALL AGREEMENTS
REACHED ON CONFIDENCE-BUILDING MEASURES BE SEEN AS PART OF A
WHOLE, AND SHOULD NOT THEREFORE BE SETTLED INDEPENDANTLY.
/IN THE MEANTIME DETAILED QUESTIONS OF FIGURES AND LANGUAGE
IN TEXTS SHOULD NOT, IN VIEW OF THEIR DELICACY, BE COMMITED
TO WRITING./

END TEXT.MCAULIFFE

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To: STATE INFO GENEVA
USNMR SHAPE
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